

# European Network of Councils for the Judiciary (ENCJ)

Reseau européen des Conseils de la Justice (RECJ)

Questionnaire indicators independence and accountability of the Judiciary 2022-2023

Country: Norway
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Methodology used for filling out questionnaire <sup>1</sup>	
Who filled out the questionnaire	Norwegian Courts Administration
Was a national expert group set up to validate the reply?	⊠ Yes
	□ No
Who were the members of the national expert group?	
(names and positions)	

 $<sup>^{\</sup>rm 1}\,\mathrm{See}$  paragraph 3.3 page 24 of the IA&Q report 2018-2019

## **INDEPENDENCE INDICATORS**

## Formal independence of the Judiciary as a whole

1. Legal basis of the independence of the Judiciary as a whole	
1a. Is the independence of the Judiciary or the judge formally	⊠ Yes
guaranteed <sup>2</sup> ?	□ No
1b. If the answer to 1a. is yes, is this done in/by:	☐ Constitution or equivalent text <sup>3</sup>
	□ Law⁴
	☐ Constitutional court
	- Constitutional court
1c. Are judges formally bound only by law?	⊠ Yes
	□ No
1d. If the answer to 1c. is yes, is this done in/by:	☐ Constitution or equivalent text
Turn the answer to term yes, is this done in ay.	□ Law
	☐ Constitutional court
1e. Are judges appointed permanently until retirement?	⊠ Yes
, , , ,	□ No
1f. If the answer to 1e. is yes, is this guaranteed in/by:	☑ Constitution or equivalent text
	☐ Law
	☐ Constitutional court
1g. Is the mechanism to fix the salary of judges determined by law?	□ Yes
	⊠ No
1h. If the answer to 1g is yes, is this guaranteed in:	☐ Constitution or equivalent text
	☐ Law
1i. Is there a formal mechanism to adjust the salaries of judges to	☐ Yes
keep pace with the average development of salaries in the country	⊠ No
and/or with inflation?	
1j. Is the involvement of the Judiciary in law and judicial reform <sup>5</sup>	☐ Yes
formally guaranteed?	⊠ No
1k. If the answer to 1j. is yes, is this done in:	☐ Constitution or equivalent text
	□ Law
	☐ Constitutional court

 <sup>&</sup>lt;sup>3</sup> Equivalence means here specifically that the position of the Judiciary cannot be changed by simple majority.
 <sup>4</sup> That can be changed by simple majority.
 <sup>5</sup> The objective of a judicial reform process should be to improve the quality of justice and the efficacy of the Judiciary, while strengthening and protecting the independence of the Judiciary, accompanied by measures to make more effective its responsibility and accountability. See the ENCJ Report on Judicial Reform 2011-2012.

1l. If the answer to 1j. is yes, does the Judiciary have:	☐ The right to put forward a		
	formal proposal to change a law		
	☐ The right to advise on legislative		
	proposals		
1m. Is the Judiciary involved in the formation and the	⊠ Yes		
implementation of judicial reform?	□ No		
1n. Has the Judiciary initiated judicial reform?	⊠ Yes		
	□ No		

Note: In Norway there are three different, independent bodies, The Norwegian Courts Administration, The Appointment Board for Judges and The Supervisory Committee for judges. In recent reports this has been concidered as "The Judicial Council" When filling the answers below we have taken out the Appoinment board and the Supervisory Committee for Judges from the Court Administrations responsibilities.

2. Organizational autonomy of the Judiciary		
2a. Does your country have a Council for the Judiciary <sup>6</sup> ?	⊠ Yes	
	□ No	
2b. Is the position of the Council for the Judiciary formally	□ Constitution	or oguivalant taxt
guaranteed, and if so where?	☐ Constitution	or equivalent text
gaaranteea) and it so where.	□ No	
	□ NO	
2s Is the Council argentand in accordance with FNCI Cuidelines concer	min a.	
2c. Is the Council organized in accordance with ENCJ Guidelines concer	ning:	
At least 50% of the members of the Council are judges who are (with	☐ Yes	⊠ No
the exception of ex-officio members) chosen by their peers <sup>7</sup>		
The judicial members represent the whole judiciary (all tiers of the	⊠ Yes	□ No
Judiciary are represented in the Council)		
(Former) Members of government are not a member of the Council <sup>8</sup>	⊠ Yes	□ No
(Former) Members of parliament are not a member of the Council <sup>9</sup>	☐ Yes	⊠ No
The Council controls its own finances (including the administrative and	⊠ Yes	□ No
human resources) independently of both the legislative and executive		
branches <sup>10</sup>		

<sup>&</sup>lt;sup>6</sup> See article 6 ENCJ Statutes. National institute which is independent of the executive and legislature, or which is autonomous and which ensures the final responsibility for the support of the Judiciary in the independent delivery of justice.

<sup>&</sup>lt;sup>7</sup> Only in case of a Council representing judges and prosecutors, please read magistrates.

<sup>&</sup>lt;sup>8</sup> ENCJ Standards report on non-judicial members in judicial self-governance 2016

<sup>&</sup>lt;sup>9</sup> Idem

 $<sup>^{10}</sup>$  The finances of the Council for the Judiciary refer to the budget of the Council itself and not to the budget of the Judiciary as a whole.

The Council controls its own activities independently of both the legislative and executive branches	⊠ Yes	□ No
2d. Is the Council responsible <sup>11</sup> for the following:		
The appointment and promotion of magistrates	☐ Yes	⊠ No
The training of magistrates	⊠ Yes	□ No
Judicial discipline	☐ Yes	⊠ No
Judicial ethics	⊠ Yes	□ No
Complaints against the Judiciary	☐ Yes	⊠ No
The performance management of the Judiciary	⊠ Yes	□ No
The administration of courts	⊠ Yes	□ No
The financing of the courts	⊠ Yes	□ No
Proposing legislation concerning the courts and the Judiciary 12	⊠ Yes	□ No
2e. If the answer to question 2a. is no <u>or if the Council is not responsible</u> have decisive influence on decisions in the following areas?	ole in the follow	ving areas do judges
The appointment and promotion of magistrates	☐ Yes	⊠ No
The training of magistrates	☐ Yes	⊠ No
Judicial discipline	⊠ Yes	□ No
Judicial ethics	☐ Yes	□ No
Complaints against the Judiciary	☐ Yes	⊠ No
The performance management of the Judiciary	☐ Yes	⊠ No
The administration of courts	☐ Yes	⊠ No
The administration of courts  The financing of the courts	☐ Yes	⊠ No

<sup>&</sup>lt;sup>11</sup> Responsible implies that the Council executes these tasks. But it can also mean that the Council has delegated these tasks to a separate body.

<sup>12</sup> To the Parliament or the Ministry of Justice.

<sup>13</sup> To the Parliament or the Ministry of Justice.

Three different, independent, bodies (Norwegian Courts Courts Administration, The Judges Appointment Borad, The Supervisory committee for Judges) are here concidered as the Judicial Council.

3. Funding of the Judiciary			
3a. Is the funding of the Judiciary sufficient as to allow the courts:	[several answers possible]		
(not part of the formal indicators)	□ To handle their caseload		
	□ To engage	де	
	experts/tra	nslators/etc. ii	n cases
	when neces	sary if fees pa	id by court
		the knowledge	e and skills
	of judges up	o to date	
		the knowledge	e and skills
	of court sta	ff up to date	
		ate judges and	dother
	personnel i	n matters of IT	-systems,
	buildings etc.		
3b. Who makes the decisions?	Judiciary	Executive <sup>14</sup>	Legislature
Please insert an "x" into the box that corresponds to the situation in			
your country.			
a) Involvement in the preparation of the "budget allocated to	⋈	⊠	×
courts"			
b) Formal proposal on the budget allocated to courts		×	
c) Adoption of the budget allocated to courts			☒
d) Control of the budget allocated to courts	⊠		
e) Evaluation/audit of the budget allocated to courts	⊠		
3c. In case the government does not allocate sufficient funds, may	⊠ Yes	11	
the Judiciary address the parliament?	□ No		
3d. Is the funding of the Judiciary based upon transparent and	☐ Yes		
objective criteria?	⊠ No		
3e. If the answer to 3d is yes, is the funding based on:	[several and	swers possible	]
	☐ Actual co	osts <sup>15</sup> (e.g. nur court staff)	nber of

 $<sup>^{14}</sup>$  Such as the Minister of Justice

<sup>&</sup>lt;sup>15</sup> Figure based upon historic or realized costs.

	☐ Workload	of courts	
	☐ Fixed per expenditure		overnment
	☐ Other (sp	ecify):	
3f. Where have these criteria been defined	☐ In well-es	tablished pr	actice
	☑ In law		
	☐ Other (sp	ecify)	
4. Court management <sup>16</sup>			
Which authorities can take the following decisions?	Judiciary	Executive	Legislature
Please cross the box that corresponds to the situation in your	Judicialy	LACCULIVE	Legisiature
country.			
General management of a court	⊠		
Appointment of court staff (other than judges)	⊠		
Redeployment of judges to address temporary workload issues	×		
Other human resource management decisions on court staff	×		
Decisions regarding the implementation and use of Information	⊠		
and Communication Technology in courts			
Decisions regarding court buildings	⊠		
Decisions regarding court security	⊠		
Decisions regarding outreach activities <sup>17</sup>	⊠		
Formal independence of the ju	dge		
5. Human resource decisions about judges			
5a. Selection, appointment and dismissal of judges and court presidents Which authorities can take the following decisions? Please cross the box that corresponds to the situation in your country.	Judiciary	Executive	Legislature

<sup>16</sup> Court management also refers to non-budgetary decisions with impact on the functioning of the courts.
17 This includes all communication and promotional activities aimed to inform society about the Judiciary.

Proposal of candidates <sup>18</sup> for the appointment as judges (not supreme court judges)	×		
Decision <sup>19</sup> on the appointment of a judge		⊠	
Proposal for the dismissal of a judge		⊠	
Decision on the dismissal of a judge	⊠		
Proposal of candidates for the appointment as court presidents	⊠		
Decision on the appointment of a court president		⊠	
Proposal for the dismissal of a court president		⊠	
Decision on the dismissal of a court president	⊠		
5b. Selection, appointment and dismissal of Supreme Court judges and the President of the Supreme Court Which authorities can take the following decisions?	Judiciary	Executive	Legislature
Proposal of candidates for the appointment as Supreme Court judges	×		
Decision <sup>20</sup> on the appointment of a Supreme Court judge		×	
Proposal for the dismissal of a Supreme Court judge		⊠	
Decision on the dismissal of a Supreme Court judge	⊠		
Proposal of the candidate(s) for the appointment of the President of the Supreme Court		X	
Decision on the appointment of the President of the Supreme Court		⊠	
Proposal for the dismissal of the President of the Supreme Court		⊠	
Decision on the dismissal of the President of the Supreme Court	⊠		
5c. Is the appointment of judges in compliance with the ENCJ guideling	nes?		
Is the appointment process open to public scrutiny and fully and properly documented?	⊠ Yes	□ No	

<sup>18</sup> The final proposal of candidate(s) which is transmitted to the body that appoints/elects them.

19 In the context of this question a decision includes a binding proposal addressed to the body which formally makes the

<sup>&</sup>lt;sup>20</sup> In the context of this question a decision includes a binding proposal addressed to the body which formally makes the relevant decision.

Is the appointment process undertaken according to published		☐ No	
criteria?			
Is the appointment of judges solely based on merit?		☐ No	
le thoro in place a written policy designed to appayrage diversity in	D v -		
Is there in place a written policy designed to encourage diversity in	⊠ Yes	☐ No	
the range of persons available for appointment?			
Does the appointment process provide for an independent	□ Yes	⊠ No	
complaint procedure?	1es	⊠ NO	
complaint procedure?			
5d. Evaluation, promotion <sup>21</sup> and training of judges.	Judiciary	Executive	Legislature
Which authorities can take the following decisions?			
Decision <sup>22</sup> on the evaluation of a judge NAP	×		
Evaluation of the performance management of courts	⊠		
Decision on the promotion of a judge NAP	×		
	_		
Adoption of ethical standards	⊠		
Application of ethical standards	×	П	П
Application of ethical standards		Ц	ш
Decision on the program/content of training for judges	×	П	П
Decision on the program, content of training for judges		1	_
5e. Probationary periods after first appointment <sup>23</sup>			
Before permanent appointment do judges serve a probationary	☐ Yes	⊠ No	
period?	NAP		
If yes, is the refusal to confirm the judge in office made according to	☐ Yes	$\square$ No	
objective criteria and with the same procedural safeguards as apply	NAP		
when a judge is to be removed from office?			
Doos the bady that decides include a majority of ludges?	□ v	ПМа	NAD
Does the body that decides include a majority of Judges?	☐ Yes	☐ No	NAP
Is this body independent from the executive and legislature?	☐ Yes	□ No	NAP
and about macpellacity from the executive and regislature;		_ 140	14/51
5f. Is the promotion <sup>24</sup> of judges in compliance with the ENCJ standard	ds?		
Is the promotion process open to public scrutiny and fully	☐ Yes	□ No	NAP
and properly documented?	□ 1E3	□ NO	INAF
and property documented:			

Commented [DFv('1]: NAP implies that evaluation does not occur, and thus does not detract from independence. Thus, max score.

Commented [DFv('2]: Same as above. Max score.

**Commented [DFv('3]:** NAP implies that it does not occur. I see no other option.

**Commented [DFv('4]:** If this were the case, promotion does not detract from independence, and we should give them the full score for 5f: 5 points

 $<sup>^{21}</sup>$  Promotion of judges in the sense of this sub-question and sub-question 5e also covers applications by judges to a new judicial position within the judicial system.

<sup>&</sup>lt;sup>22</sup> In the context of this question 5d) a decision includes a binding proposal addressed to the body which formally makes the relevant decision.

<sup>&</sup>lt;sup>23</sup> Venice Commission 2010 report on the Independence of Judges

<sup>&</sup>lt;sup>24</sup> Promotion of judges in the sense of this sub-question and sub-question 5d also covers applications by judges to new judicial position within the judicial system.

Is the promotion process undertaken according to published criteria?	☐ Yes	□ No	NAP
Is the promotion of judges solely based on merit?	☐ Yes	□ No	NAP
Is there in place a written policy designed to encourage diversity in the range of persons available for promotion?	☐ Yes	□ No	NAP
Does the promotion process provide for an independent complaint procedure?	☐ Yes	□ No	NAP
6. Disciplinary measures			
6a. Are disciplinary measures against judges in accordance with ENC	J standard:	s, namely	
Is there a list of types of judicial conducts/ethics the breach of which would be unacceptable?	⊠ Yes	□ No	
Is there a time limit for the conducting of the investigation, the making of a decision and the imposition of any sanction?	⊠ Yes	□ No	
Is the name of the judge withheld prior to any sanction being imposed?	☐ Yes	⊠ No	
Does a judge have the right to be legally represented or assisted by a person of her/his choosing?	⊠ Yes	□ No	
Is there is a right of appeal by way of judicial review or cassation appeal?	⊠ Yes	□ No	
6b. Which is the competent body to make the following decisions in the context of disciplinary procedures against judges:	Judiciary	Executive	Legislature
Proposal for the appointment of a member of the disciplinary body for judges	⊠	⊠	
Decision on the appointment of a member of the disciplinary body for judges		⊠	
Investigation of a complaint against a judge	⊠		
Proposal for a disciplinary decision regarding a judge	⊠		
Disciplinary decision regarding a judge	⊠		
Decision on the follow-up to a complaint against the Judiciary/a judge	×		
6c. Can disciplinary measures be initiated against a judge (except in gross negligence) for the following reasons:	cases wher	e there has	been malice or

His/her assessment of facts	☐ Yes
His/her weighing of evidence in determining a case	☐ Yes
For exercising his/her freedom of expression in order to address threats to the independence of the judiciary, threats to judicial integrity, fundamental aspects of the administration of justice <sup>25</sup> and when fundamental rights and the Rule of Law are in peril <sup>26</sup>	☐ Yes
7. Non-transferability of judges	
7a. Choose one of the following three options:	□ Judges cannot be transferred to another court or location without their consent [go to Q7b]      □ Judges cannot be transferred to another court or location without their consent except for:     - a disciplinary sanction,     - the lawful alteration of the court system and     - a temporary assignment to reinforce a neighbouring court, the maximum duration of such assignment being strictly limited by the statute [go to Q7c]
	☐ Judges can be transferred to another court or location without their consent also for other reasons [go to Q7c]
7b. If transfer without consent is prohibited, is the prohibition	
guaranteed in:	☐ Law
[go to Q7g]	
100 to 40 01	☐ Jurisprudence
7c. Which authority or body decides on a (temporary or	☐ The Judiciary
permanent) transfer of a judge without his/her consent? <sup>27</sup>	☐ The executive
parameter, manager of a juage minimum may not consent.	☐ The legislature
7d. In case a judge is transferred (temporarily or permanently)	□ Yes
without his/her consent is he/she guaranteed an equivalent post	□No

☐ Yes

⊠ No

(in terms of a position, salary...)?

His/her interpretation of the law

<sup>25</sup> ICJ - https://www.icj.org/judgesexpression2019/ 26 ENCJ report on Judicial Ethics 2010 27 This relates to the allowed exceptions under 7a and to any other reasons.

7e. Can a judge appeal if he/she is transferred (temporarily or	☐ Yes
permanently) without his/her consent?	□ No
7f. If yes, which authority or body decides on such an appeal?	☐ The Judiciary
	☐ The executive
	☐ The legislature
7g. Can a judge be taken off a case without his/her consent?	⊠ Yes
	□ No
7h. If no, is the prohibition guaranteed in:	☐ The Constitution or equivalent
	text
	Law
	☐ Custom
8. Allocation of cases	
8a. Is there a well-defined mechanism for the allocation of cases?	□ Yes
	⊠ No
8b. If yes, where have these criteria been defined?	☐ In well-established practice of the
	court
	☐ In an act adopted by the court
	☐ In implementing regulations
	□ In law
	☐ Other (specify): Click or tap here
	to enter text.
	to enter text.
8c. What are the criteria for the allocation of cases?	⊠ Random-based
	∑ Experience
	⊠ Workload
	☐ Other (specify): Click or tap here
	to enter text.
	to enter text.
8d. Who assigns the cases to judges at the courts?	☑ President of the court assigns
	cases
	☐ A member of the court staff
	assigns cases (e.g. listing officer)
	☐ A special chamber of the court
	assigns cases

	☐ The cases are assigned randomly (e.g. through a computerized system)
	☐ Other (specifyClick or tap here to
	enter text.
8e. Is the allocation of cases subject to supervision within the	□ Yes
Judiciary?	⊠ No
8f. Is the method of allocation of cases publicly accessible?	☐ Yes ☑ No
	⊠ NO
8g. Are the parties entitled to be informed about the allocation of	☐ Yes
the case prior to the start of the hearing of the case?	⊠ No
8h. Is the mechanism of allocation being applied uniformly within	□ Yes
the country?	⊠ No
0.1 to the continuous forms of continuous the 12	
8i. Is the motivation for any derogation recorded?	☐ Yes ☑ No
	⊠ N0
9. Internal independence	
9a. In your system, can higher ranked judges change a verdict of	□ Yes
a lower ranked judge (outside of an appeal system, the	⊠ No
precedent doctrine or a preliminary ruling system)?	
9b. What kind of decisions can higher ranked judges deliver on their own initiative to ensure the uniformity or consistency of	X None
judicial decisions (outside of an appeal system or the precedent	☐ Non-binding guidelines
doctrine)?	☐ Binding guidelines
9c. Can judges at the same level develop guidelines to ensure	□ None
uniformity or consistency of judicial decisions?	X Non-binding guidelines
	I ∟ Binding guidelines
	☐ Binding guidelines
9d. Can the management of the court exert pressure in individual	□ Yes
cases on the way judges handle their cases with respect to the	
cases on the way judges handle their cases with respect to the uniformity/consistency?	☐ Yes ☑ No
cases on the way judges handle their cases with respect to the uniformity/consistency?  9e. Can the management of the court exert pressure in individual	□ Yes □ Yes □ Yes
cases on the way judges handle their cases with respect to the uniformity/consistency?	☐ Yes ☑ No

#### Perceived independence

#### 10. Independence as perceived by society

Please don't answer these questions. The data will be filled in by the secretary of the project group for each member and observer.

10a. Perceived independence according to <u>Flash Eurobarometer 461</u> (2018) 'Perceived independence of the national justice systems in the EU among the general public' and

**Score 461::** Click or tap here to enter text.

<u>Flash Eurobarometer 462 (2018)</u> 'Perceived independence of the national justice systems in the EU among companies'.

**Score 462:** Click or tap here to enter text.

Percentage of respondents that rate very good or fairly good.

**Total Score:** Click or tap here to enter text.

10b. Perceived independence according to the <u>World Economic</u>
<u>Forum Competitiveness Report 2018, item 1.07.</u> Score on 7-point scale.

**Score1.07:** Click or tap here to enter text.

10c. Perceived independence according to the <u>World Justice Rule of</u> <u>Law Index 2017/2018</u>, average of Q1.2, Q7.4 and Q8.6.

**Q1.2 Score:** Click or tap here to enter text.

**Q7.4 Score:** Click or tap here to enter text.

**Q8.6 Score:** Click or tap here to enter text.

**Total:** Click or tap here to enter text.

#### 11. Independence as perceived by the clients of the courts

11b. If yes, please state the percentage of respondents that rate the perceived independence (impartiality) very good or fairly good.  12. Independence (impartiality) very good or fairly good.  13. Independence as perceived by lawyers  Please don't answer these questions. The data will be filled in by the secretary of the project group for each member and observer.  Perceived independence according to the CCBE survey, question 10 Score: Click or tap here to enter text.  13. Independence as perceived by Judges  Please don't answer these questions. The data will be filled in by the secretary of the project group for each member and observer.  Perceived independence as perceived by Judges  Please don't answer these questions. The data will be filled in by the secretary of the project group for each member and observer.  Perceived Judicial corruption  Please don't answer this question. The data will be filled in by the secretary of the project group for each member and observer.  Perceived Judicial corruption according to Special Eurobarometer 470 [2017] 'Corruption', Q87.  Percentage of respondents that believe corruption is widespread.  Perceived Judicial corruption according to WJP, Q2.2.  Score: Click or tap here to enter text.  15. Trust in Judiciary  Please don't answer these questions. The data will be filled in by the secretary of the project group for each member and observer.	11a. Are national client satisfaction surveys available of the past	⊠ Yes
11b. If yes, please state the percentage of respondents that rate the perceived independence (impartiality) very good or fairly good.  12. Independence (impartiality) very good or fairly good.  12. Independence as perceived by lawyers  Please don't answer these questions. The data will be filled in by the secretary of the project group for each member and observer.  Perceived independence according to the CCBE survey, question 10 (figure 48 I,A&Q report 2019-2020)  13. Independence as perceived by judges  Please don't answer these questions. The data will be filled in by the secretary of the project group for each member and observer.  Perceived independence according to the ENCJ survey, question 16 Score: Click or tap here to enter text.  14. Perceived Judicial corruption  Please don't answer this question. The data will be filled in by the secretary of the project group for each member and observer.  Perceived Judicial corruption according to Special Eurobarometer 470 Score: Click or tap here to enter text.  16. Perceived Judicial corruption according to Special Eurobarometer 470 Score: Click or tap here to enter text.  17. Perceived Judicial corruption according to WJP, Q2.2.  Score: Click or tap here to enter text.  18. Score: Click or tap here to enter text.  19. Score: Click or tap here to enter text.  19. Score: Click or tap here to enter text.  19. Score: Click or tap here to enter text.  19. Score: Click or tap here to enter text.	three years which contain a question with respect to the perceived	□ No
very hight score (8-10) to the statement that the judge was independence as perceived by lawyers  Please don't answer these questions. The data will be filled in by the secretary of the project group for each member and observer.  Perceived independence according to the CCBE survey, question 10 (figure 48 I,A&Q report 2019-2020)  13. Independence as perceived by judges  Please don't answer these questions. The data will be filled in by the secretary of the project group for each member and observer.  Perceived independence according to the ENCJ survey, question 16 Score: Click or tap here to enter text.  14. Perceived independence according to the ENCJ survey, question 16 Score: Click or tap here to enter text.  14. Perceived Judicial corruption  Please don't answer this question. The data will be filled in by the secretary of the project group for each member and observer.  Perceived Judicial corruption according to Special Eurobarometer 470 (2017) 'Corruption', QB7.  Perceived Judicial corruption according to WJP, Q2.2.  Score: Click or tap here to enter text.  15. Trust in Judiciary  Please don't answer these questions. The data will be filled in by the secretary of the project group for each member and observer.	independence (impartiality) of the Judiciary?	
statement that the judge was independent in the conduct of the case.  12. Independence as perceived by lawyers  Please don't answer these questions. The data will be filled in by the secretary of the project group for each member and observer.  Perceived independence according to the CCBE survey, question 10 (figure 48 I,A&Q report 2019-2020)  13. Independence as perceived by judges  Please don't answer these questions. The data will be filled in by the secretary of the project group for each member and observer.  Perceived independence according to the ENCJ survey, question 16 Score: Click or tap here to enter text.  14. Perceived Judicial corruption  Please don't answer this question. The data will be filled in by the secretary of the project group for each member and observer.  Perceived Judicial corruption according to Special Eurobarometer 470 Score: Click or tap here to enter text.  Perceived Judicial corruption according to WJP, Q2.2.  Score: Click or tap here to enter text.  15. Trust in Judiciary  Please don't answer these questions. The data will be filled in by the secretary of the project group for each member and observer.		
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15. Trust in Judiciary Please don't answer these questions. The data will be filled in by the secretary of the project group for each member and observer.	Please don't answer these questions. The data will be filled in by the second member and observer.  Perceived independence according to the ENCJ survey, question 16  14. Perceived Judicial corruption Please don't answer this question. The data will be filled in by the secret member and observer.  Perceived Judicial corruption according to Special Eurobarometer 470	Score: Click or tap here to enter text.  ary of the project group for each
<b>15. Trust in Judiciary</b> Please don't answer these questions. The data will be filled in by the secretary of the project group for each member and observer.	Please don't answer these questions. The data will be filled in by the second member and observer.  Perceived independence according to the ENCJ survey, question 16  14. Perceived Judicial corruption  Please don't answer this question. The data will be filled in by the secret member and observer.	Score: Click or tap here to enter text.  ary of the project group for each  Score: Click or tap here to enter
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Trust in judiciary, relative to trust in other state powers by citizens,   Score: Click or tap here to enter	Please don't answer these questions. The data will be filled in by the second member and observer.  Perceived independence according to the ENCJ survey, question 16  14. Perceived Judicial corruption Please don't answer this question. The data will be filled in by the secret member and observer.  Perceived Judicial corruption according to Special Eurobarometer 470 (2017) 'Corruption', QB7. Percentage of respondents that believe corruption is widespread.  Perceived Judicial corruption according to WJP, Q2.2.	Score: Click or tap here to enter text.  ary of the project group for each  Score: Click or tap here to enter text.  Score: Click or tap here to enter text.
according to EC Public Opinion, eu.europa.eu text.	Please don't answer these questions. The data will be filled in by the second member and observer.  Perceived independence according to the ENCJ survey, question 16  14. Perceived Judicial corruption Please don't answer this question. The data will be filled in by the secret member and observer.  Perceived Judicial corruption according to Special Eurobarometer 470 (2017) 'Corruption', QB7. Percentage of respondents that believe corruption is widespread.  Perceived Judicial corruption according to WJP, Q2.2.	Score: Click or tap here to enter text.  ary of the project group for each  Score: Click or tap here to enter text.  Score: Click or tap here to enter text.

Percentage that trusts the justice system vs percentages that trust
national parliament and national government.

## **ACCOUNTABILITY INDICATORS**

## Formal accountability of the Judiciary as a whole Transparency about the functioning of the Judiciary

1. Periodic reporting on the Judiciary	
1a. Is an annual report published on how the Judiciary has	⊠ Yes
discharged its functions?	□ No
1b. If the answer to 1a is yes, who publishes the report?	☑ Judiciary
	☐ Executive
1c. If the answer on 1a is yes, does this report include data on:	[several answers possible]  ☑ The number of completed cases?
	☑ Duration of cases?
	□ Disciplinary measures
	☐ (Successful) complaints
	☐ (Successful) requests for recusal
1d. Are the courts periodically and publicly benchmarked with	⊠ Yes
respect to their performance, e.g. timeliness?	□ No
2. Relations with the press	
2a. Do officials (communication officers or press judges) of the	⊠ Yes
courts explain judicial decisions to the media?	□ No
2b. Has the Judiciary established press guidelines?	⊠ Yes
, , ,	□ No
2c. Does the Judiciary give authorization to broadcast court cases	⊠ Yes
that draw particular public interest on television?	□ No
3. Outreach activities aimed at civil society	
3a. Do Open Door days take place in the Courts	⊠ Yes
	□ No
3b. Are educational programmes conducted at schools	⊠ Yes
	□ No
3c. Have television/radio/social media programme formats been	□ Yes
developed with the relevant broadcast companies to provide insight	⊠ No
in the work of the judge?	

4. External review	
4a. Is the performance of the courts regularly reviewed or evaluated	□ Yes
by external bodies?	⊠ No
4b. Who can commission an external review of the Judiciary?	[several answers possible]
	☑ The Judiciary
	☐ The executive

## Formal accountability of the Judiciary as a whole Involvement of civil society in judicial governance

5. Participation of civil society in gove	rnance bodies of the	e judiciary	
Please fill in the table Governing body which is	Are persons with	How many non-	Are the non-judicial
responsible for:	a non-judicial background members? <sup>28</sup>	judicial persons are member of the governing body?	members appointed through a transparent procedure, based on merit?
Selection & Appointment of judges	⊠ Yes		□ Yes
	□ No	☐ half	⊠ No
		☐ more than half	
Disciplinary measures against	⊠ Yes		☐ Yes
judges	□ No	☐ half	⊠ No
		☐ more than half	
Complaints about judges and the	⊠ Yes		□ Yes
court(s) in general	□ No	☐ half	⊠ No
		☐ more than half	

## Formal accountability of the judge and staff Mechanisms to promote and maintain ethical standards of the judiciary

6. Complaints procedure	
6a. Does the Judiciary or do the individual courts have a complaint	⊠ Yes
procedure?	□ No
6b. Is it admissible to complain about:	[several answers possible]
	☑ Behaviour of judges
	⊠Administrative mistakes
	⊠Other
6c. Is an appeal against a decision on a complaint possible?	☐ Yes

 $<sup>^{\</sup>rm 28}$  Not being ex officio members, Minister of Justice or members of parliament.

	⊠ No
7. Withdrawal and recusal	
7a. Is a judge obliged to withdraw from adjudicating a case if the	⊠ Yes
judge believes that impartiality is in question or compromised or	□ No
that there is a reasonable perception of bias?	
7b. If yes, what is the source of the obligation to withdraw from	[one answer only]
adjudicating a case?	$\square$ Well-established practice of
	judges
	☐ Set in an act adopted by a court
	$\square$ Set in an act adopted by the
	Council for the Judiciary
	$\square$ Set in an act adopted by the
	Minister of justice
	Set in law
	☐ Other (specify):
7c. If a judge disrespects the obligation to withdraw from	[several answers possible]
adjudicating a case, which sanctions could the judge be subjected	☐ Oral warning
to?	
	☐ Suspension
	☐ Disciplinary dismissal
	□ None
7d. Which authority or body takes the first decision on a request for	□ The Judiciary
recusal by a party who considers that a judge is partial / biased?	☐ The executive
	☐ Other (specify): Click or tap here
	to enter text.
7e. Is an appeal against a decision on a request for recusal possible?	⊠ Yes
	□ No

☑ The Judiciary☐ The executive

to enter text.

 $\hfill\Box$  Other (specify): Click or tap here

7f. If yes, which authority or body decides on such an appeal?

8. Admissibility of accessory functions and disclosure of interests	
8a. Are judges allowed to have other functions?	⊠ Yes
	☐ No [if no go directly to Q. 8f]
8b. Is an authorisation for the exercise of accessory functions by	⊠ Yes
judges necessary?	□ No
8c. If the answer to 8b. is yes, who gives authorisation?	
	☐ The Executive
	☐ The Legislature
8d. If 8a is yes, is there a register of the other jobs and/or functions	⊠ Yes
judges have?	□ No
8e. If the answer to 8d is yes is this register public?	⊠ Yes
, , , , , , , , , , , , , , , , , , ,	□ No
8f. Is there a register which discloses financial interests judges may	☑ Yes, please specify the minimum
have?	amount which needs to be
	disclosed:200 000 NOK = 20 000
	Euro in a single company or more
	than 10 percent of the shares.
	□ No
8g. If the answer to 8f is yes, is this register public?	⊠ Yes
	□ No
9. Code or guidelines of judicial ethics	
9a. Does the Judiciary have a code or guidelines of judicial ethics?	⊠ Yes
	□ No
9b. If the answer to 9a. is yes, is it available to the public?	⊠ Yes
	□ No
9c. Is judicial training on judicial ethics available?	⊠ Yes
	□ No
9d. Is there a body with responsibility to provide judges with	⊠ Yes
guidance or advice on ethical issues?	□ No

Formal accountability of the judge and staff

Mechanisms to evaluate performance and promote and maintain ethical standards of the judiciary

10. Evaluation of judges	
To Evaluation of Judges	
10a. Existence of evaluation and its purpose	
Is the performance of judges evaluated on a systematic basis?	⊠ Yes
	□ No - questions ends
Has the purpose and consequences of evaluation been made explicit	⊠ Yes
in a binding document (primary legislation or court regulation)?	□ No
10b. Purposes of evaluation	
A. Personal learning and professional development	
Is the purpose of evaluation personal learning and professional	☑ Yes: proceed to next question
development of a judge? Decisions taken on the basis of the	□ No: Go to B
outcome of this type of evaluation are, in principle, only by the judge. Example: personal resolve to improve communication with	_ No. 66 to 5
parties or a request for specific training.	
Who evaluates?	⊠ Peer(s)
	☐ Other
	Li Other
Is the Report of the evaluation available to only the judge or also	☐ Only evaluated judge
management?	
What is the frequency of the evaluation?	☐ More frequent
	☐ Less frequent
<ul> <li>Performance evaluation by management, not aimed at individual human resource/career decisions.</li> </ul>	
ilidividual lidilian resource/ career decisions.	
Is the purpose of performance evaluation by management, not	
aimed at individual human resource/career decisions? Examples: (1)	□ No. oo to C
Development of the competences and skills of the judges of a court	☐ No: go to C
or a department of a court, in connection with the distribution of	
judges across areas of law, including their specialization and training	
needs. Example of a decision by (knowledge) management:	

allocation of specialisations. (2) Promoting the quantitative and qualitative performance of the judges of a court in connection with the efficiency and effectiveness of the court. Example of decision by management: determination of individual case load and timeliness.	
Is all information on which the evaluation is based documented?	⊠ Yes
	□ No
Are all documents available to the judge?	⊠ Yes
	□ No
Has the judge the right to respond to any findings on him/her?	⊠ Yes
	□ No
What is the frequency of the evaluation?	☐ More frequent
	⊠ Every 1-2 years
	☐ Less Frequent
C. Performance evaluation by management or other responsible	
C. Performance evaluation by management or other responsible authority, aimed at individual human resource/career decisions.	
	☐ Yes : proceed to next question
authority, aimed at individual human resource/career decisions.	☐ Yes : proceed to next question
authority, aimed at individual human resource/career decisions.  Is the purpose of evaluation performance evaluation aimed at taking	☐ Yes : proceed to next question ☐ No : questions ends
authority, aimed at individual human resource/career decisions.  Is the purpose of evaluation performance evaluation aimed at taking human resource/career decisions about judges such as promotion and career steps (i.e. switch from a first instance court to an appeal court and vice versa)?  Can evaluation in itself lead to the dismissal (demotion/transfer) of	
authority, aimed at individual human resource/career decisions.  Is the purpose of evaluation performance evaluation aimed at taking human resource/career decisions about judges such as promotion and career steps (i.e. switch from a first instance court to an appeal court and vice versa)?	☑ No : questions ends
authority, aimed at individual human resource/career decisions.  Is the purpose of evaluation performance evaluation aimed at taking human resource/career decisions about judges such as promotion and career steps (i.e. switch from a first instance court to an appeal court and vice versa)?  Can evaluation in itself lead to the dismissal (demotion/transfer) of a judge?  Does the body that conducts the evaluation consist of a majority of	No : questions ends     □ Yes
authority, aimed at individual human resource/career decisions.  Is the purpose of evaluation performance evaluation aimed at taking human resource/career decisions about judges such as promotion and career steps (i.e. switch from a first instance court to an appeal court and vice versa)?  Can evaluation in itself lead to the dismissal (demotion/transfer) of a judge?	<ul><li>☑ No : questions ends</li><li>☐ Yes</li><li>☐ No</li></ul>
authority, aimed at individual human resource/career decisions.  Is the purpose of evaluation performance evaluation aimed at taking human resource/career decisions about judges such as promotion and career steps (i.e. switch from a first instance court to an appeal court and vice versa)?  Can evaluation in itself lead to the dismissal (demotion/transfer) of a judge?  Does the body that conducts the evaluation consist of a majority of	<ul><li>No : questions ends</li><li>☐ Yes</li><li>☐ No</li><li>☐ Yes</li></ul>
authority, aimed at individual human resource/career decisions.  Is the purpose of evaluation performance evaluation aimed at taking human resource/career decisions about judges such as promotion and career steps (i.e. switch from a first instance court to an appeal court and vice versa)?  Can evaluation in itself lead to the dismissal (demotion/transfer) of a judge?  Does the body that conducts the evaluation consist of a majority of judges?	No : questions ends □ Yes □ No □ Yes □ No
authority, aimed at individual human resource/career decisions.  Is the purpose of evaluation performance evaluation aimed at taking human resource/career decisions about judges such as promotion and career steps (i.e. switch from a first instance court to an appeal court and vice versa)?  Can evaluation in itself lead to the dismissal (demotion/transfer) of a judge?  Does the body that conducts the evaluation consist of a majority of judges?	No : questions ends      □ Yes     □ No     □ Yes     □ No     □ Yes     □ No
authority, aimed at individual human resource/career decisions.  Is the purpose of evaluation performance evaluation aimed at taking human resource/career decisions about judges such as promotion and career steps (i.e. switch from a first instance court to an appeal court and vice versa)?  Can evaluation in itself lead to the dismissal (demotion/transfer) of a judge?  Does the body that conducts the evaluation consist of a majority of judges?  Does the executive or legislative powers take part in the evaluation?	No : questions ends
authority, aimed at individual human resource/career decisions.  Is the purpose of evaluation performance evaluation aimed at taking human resource/career decisions about judges such as promotion and career steps (i.e. switch from a first instance court to an appeal court and vice versa)?  Can evaluation in itself lead to the dismissal (demotion/transfer) of a judge?  Does the body that conducts the evaluation consist of a majority of judges?  Does the executive or legislative powers take part in the evaluation?  What is the frequency of the evaluation, if it is conducted on a	No: questions ends  ☐ Yes ☐ No ☐ Yes ☐ No ☐ Yes ☐ No ☐ Yes ☐ No (0)

Is all information on which the evaluation is based documented?	□ Yes
	□ No
Are all documents available to the judge?	□ Yes
	□ No
	LI NO
Does the judge have the right to respond to any findings on	□ Yes
him/her?	□ No
Is a procedure of appeal in place which allows for an independent review of all materials?	□ Yes
review of all materials?	□ No
Perceived accountability of the Judiciary and individual judge	
11. Adherence of judges to ethical standards, as perceived by judges	
* Please don't answer this question. The data will be filled in by the secretary of the project group for each member and	
observer.	
ENCJ survey, Q19	Score: Click or tap here to enter
	text.
12. Adequacy of actions by judicial authorities to address judicial misconduct and corruption, as perceived	
by judges	
* Please don't answer these questions. The data will be filled in by the secretary of the project group for each member	
and observer.	
ENCJ survey, average of Q20 and Q21.	Score: Click or tap here to enter
LINCI Survey, average or Q20 and Q21.	text.
13 Adequacy of actions by judicial authorities to address judicial misconduct and corruption, as perceived by lawyers	
• •	
* Please don't answer these questions. The data will be filled in by the secretary of the project group for each member and observer.	
CCDE aumieur auguste of O11 and O13	Seere Click or ton horo to orter
CCBE survey, average of Q11 and Q12.	Score: Click or tap here to enter text.